

Message Text

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ACTION ACDA-10

INFO OCT-01 EUR-12 ISO-00 AEC-05 CIAE-00 H-01 INR-05 IO-10

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INFO AMEMBASSY BONN

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USDEL MBFR VIENNA PRIORITY

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S E C R E T USNATO 6526

E.O. 11652: GDS

TAGS: PARM, NATO

SUBJECT: MBFR: SPC DISCUSSION NOVEMBER 21 ON VERIFICATION

REF: USNATO 6371

SUMMARY: SPC ON NOVEMBER 21 AGAIN CONSIDERED U.S. DRAFT GUIDANCE OR VERIFICATION TO AD HOC GROUP FOR DECEMBER 5 PLENARY STATEMENT. FRG REP MADE STRON STATEMENT AGAINST GOING BEYOND WHAT AHG HAD ALREADY SAID TO THE EAST ON VERIFICATION. HE STRESSED FRG COULD NO ACCEPT LANGUAGE WHICH SAID THAT OBSERVERS WOULD BE REQUIRED TO MONITRO ADHERENCE TO POST REDUCTION FORCE LEVELS. ALL DIRECT PARTICIPANTS SUPPORTED U.S. VIEW THAT TEXT DID NOT GO MUCH BEYOND WHAT AHG HAD ALREADY SAID, AND DID NOT PREJUDICE ANYONE'S POSTION. HOWEVER, UK AND CANADA INDICATED THAT IN VIEW OF STRON FRG STATEMENT, THEIR AUTHORITIES WOULD PROBABLY BE WILLING TO HAVE AHG LIMIT ITSELF TO WHAT IT HAD PREVIOUSLY SAID AT DECEMBER 5 PLENARY. END SUMMARY

1. FRG REP (HOYNCK) ON THE BASIS OF NEW INSTRUCTIONS STRESSED SECRET

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BONN'S DESIRE TO PROCEED WITH UTMOST CARE ON VERIFICATION, AND NOT TO GO BEYOND WHAT IS REALLY NECESSARY IN VIENNA. BONN ALSO BELIEVES THAT VERIFICATION OF THE FIRST PHASE AGREEMENT, WHICH CONCERNS ONLY U.S. AND SOVIET FORCES, WILL BE LESS COMPLEX

THAN VERIFICATION OF THE SECON PHASE, WHICH WILL INCLUDE BOTH STATIONED AND INDIGENOUS FORCES. THEREFORE, BONN SEES A NEED TO DIFFERENTIATE BETWEEN VERIFICATION IN EACH PHASE AS SOON AS THE ALLIES GO INTO DETAIL. TO SAY THAT OBSERVERS ARE REQUIRED TO MONITOR POST REDUCTIONS FORCE LEVELS, WHICH THE U.S. PROPOSED TEXT DOES, IMPLIES SUBSTANTIAL VERIFICATION EVEN FOR THE FIRST PHASE. THE FRG BELIEVES THAT OBSERVERS FOR THE FIRST PHASE AGREEMENT CAN BE LIMITED TO FIXED POSTS. FRG REP STRESSED BONN'S VIEW THAT IT IS NOT NECESSARY AT THE DECEMBER 5 PLENARY TO GO BEYOND WHAT ALLIES SAID AT THE MARCH PLENARY ON ASSOCIATED MEASURES.

2. NETHERLANDS (SIZOO), CANADIAN (BECKETT) AND BELGIAN (BURNY) REPS ALL SUPPORTED THE U.S. LANGUAGE AS BEGIN NEUTRAL, AND NOT PREJUDICING ANYBODY'S POSITION. MC REP (GROUP CAPTAIN SMITH) NOTED THAT HE PREFERRED U.S. TEXT, BUT IN VIEW OF CURRENT MBFR WORKING GROUP STUDIES WHICH CONCERN VERIFICATION, HE SAW MERIT IN FRG PLEA NOT TO RUSH PLENARY STATEMENT.

3. U.S. REP (MOORE) REITERATED THAT THE U.S. PROPOSAL DID NOT GO MUCH BEYOND WHAT AHG HAD ALREADY SAID, AND DID NOT PREJUDICE ANYONE'S POSITION, ALONG LINES PARA 4, REFTEL. HE NOTED THAT THE FRG SEEMED PARTICULARLY CONCERNED THAT THE STATEMENT IN THE U.S. TEXT THAT OBSERVERS WERE REQUIRED TO MONITOR POST REDUCTION FORCE LEVELS WOULD IMPLY SUBSTANTIAL VERIFICATION EVEN FOR THE FIRST PHASE. HE ASKED IF IT WOULD HELP BONN TO STRENGTHEN THE SECOND POINT IN THE DRAFT GUIDANCE (PARA 7, REFTEL), TO MAKE EVEN CLEARER THAT THE FIRST POINT SAID NOTHING ABOUT THE FINAL MODALITIES AND EXTENT OF THE OBSERVERS WHICH WOULD BE NEGOTIATED IN LIGHT OF THE REDUCTIONS AGREEMENT. FRG REP SAID THIS WOULD NO HELP AS LONG AS THE EXT SAID THAT OBSERVERS WOULD BE REQUIRED TO MONITOR ADHERENCE TO POST REDUCTION FORCE LEVELS. PABSCH (INTERNATIONAL STAFF) SUGGESTED REVISING POINT ONE IN THE DRAFT GUIDANCE TO READ AS FOLLOW: QUOTE STATING THE CONCEPT THAT OBSERVERS COULD BE USED TO MONITOR BOTH THE WITHDRAWAL OF FORCE ELEMENTS AS SPECIFIED IN THE FIRST PHASE REDUCTIONS AGREEMENT, AND THE ADHERENCE TO POST REDUCTION
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FORCE LEVELS ALSO AS SPECIFIED IN THE REDUCTIONS AGREEMENT. UNQUOTE FRG REP SAID THAT LANGUAGE WOULD ALSO BE UNACCEPTABLE TO FRG. THE ONLY MODIFICATION WHICH WOULD MAKE THE TEXT ACCEPTABLE TO THE FRG WOULD BE TO ELIMINATE "ADHERENCE TO POST REDUCTION FORCE LEVELS, ALSO AS SPECIFIED IN THE REDUCTIONS AGREEMENT" AND TO REPLACE IT WITH EITHER "AND TO MONITOR MOVEMENTS INTO OR OUT OF THE AREA AS SPECIFIED IN THE FIRST PHASE AGREEMENT" OR "AND AGREED MOVEMENTS INTO OR OUT OF THE AREA." (NOTE: THIS REPLACES THE AMENDMENT THE FRG OFFERED AT THE PREVIOUS MEETING.)

4. NETHERLANDS AND BELGIAN REPS CONSIDERED THESE FRG AMENDMENTS UNACCEPTABLE. BELGIAN REP STRESSED THAT SOVIETS

WOULD ASSUME FROM SUCH LANGUAGE THAT ALLIES WERE EXCLUDING INSPECTION BY MOBILE TEAM NOT ONLY IN FIRST PHASE, BUT IN SECOND PHASE AS WELL. NETHERLANDS REP EMPHASIZED THAT TO HIS AUTHORITIES VERIFICATION WAS AS IMPORTANT AS REDUCTIONS AND IT IS NECESSARY TO SAY SOMETHING MORE AT THE DECEMBER 5 PLENARY THAN THE ALLIES HAVE PREVIOUSLY. HOWEVER, UK AND CANADIAN REPS NOTING STRONG FRG STATEMENT, SAID THEY THOUGHT THEIR AUTHORITIES WOULD BE WILLING TO HAVE THE AHG LIMIT ITSELF ON DECEMBER 5 TO WHAT IT ALREADY HAD SAID ON VERIFICATION.

5. COMMENT: MISSION VIEWS ON NEXT STEPS ON THIS ISSUE
FOLLOW SEPTTEL. END COMMENT
MCAULIFFE

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